

Committee: Licensing Sub-Committee	Date: 18 September 2018	Classification: UNRESTRICTED	Report No.	Agenda Item No.
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Report of: David Tolley Head of Environmental Health & Trading Standards Originating Officer: Mohshin Ali Senior Licensing Officer	Title: Licensing Act 2003 Application to Review the Premises Licence for The Lighthouse, 421 Wick Lane, London E3 2NG Ward affected: Bow East
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1.0 Summary

Name and	The Lighthouse
Address of premises:	421 Wick Lane London E3 2NG
Licence under review:	Licensing Act 2003 – premises licence <ul style="list-style-type: none"> • Sale by retail of alcohol • Provision of late night refreshment • The provision of regulated entertainment
Review triggered by:	Local residents
Representations by:	Environmental Health Noise Team Ward Councillor Local residents

2.0 Recommendations

- 2.1 That the Licensing Committee considers the application for review and then adjudicates accordingly.

LOCAL GOVERNMENT 2000 (Section 97)
LIST OF "BACKGROUND PAPERS" USED IN THE DRAFTING OF THIS REPORT

Brief description of "background paper"	Tick if copy supplied for register	If not supplied, name and telephone number of holder
<ul style="list-style-type: none"> • Guidance Issued under Section 182 of the Licensing Act 2003 • Tower Hamlets Licensing Policy • File 		Mohshin Ali 020 7364 5498

3.0 Review Application

- 3.1 This is an application for a review of the Lighthouse, 421 Wick Lane, London E3 2NG. The review was triggered by local residents.
- 3.2 A copy of the review application and supporting evidence is attached in **Appendix 1**. The applicants have submitted additional photo evidence and video evidence in support of their review. The photos have been included in the report, however, arrangements will need to be made to view the large video files.

4.0 The Premises

- 4.1 The premises licence was a converted licence from the 1964 Licensing Act under grandfather rights in 2005. A copy of the current licence is contained in **Appendix 2**. The premises licence holder and the DPS remain the same since the licence was issued. On the 24th April 2008 a variation application was granted to update the plan of the premise with internal alterations.
- 4.2 Maps showing the premises, surrounding area and vicinity of local residents are included in **Appendix 3**.

5.0 Representations

- 5.1 This hearing is required by the Licensing Act 2003, because representations have been both in support of the review and also against the review.
- 5.2 The following representations are in SUPPORT of the review;

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Responsible Authorities/other persons	Appendix
Nicola Cadzow (EH Noise Team)	4
Councillor Rachel Blake	5
Christopher Cramer	6
Hanan Maayan	7
Jacob Steinberg	8
John Sharp	9
Karim Keshwani	10

- 5.3 The following representation is AGAINST the review;

Other persons	Appendix
Kishan Bhatt	11

- 5.4 The Licensing Authority received correspondence in support of the application and against the application which were deemed as invalid representations. This is because they did not meet the requirements of the Licensing Act 2003. They were all written to and advised accordingly.

- 5.5 Only representations that relate to the following licensing objectives are relevant:
- the prevention of crime and disorder
 - public safety
 - the prevention of public nuisance
 - the protection of children from harm

5.6 In the view of the responsible authority and other persons and it is necessary to achieve all of the above licensing objectives.

6.0 Review Explained

- 6.1 The Licensing Act 2003 was described by the Government at the time as “light touch” but as Baroness Blackstone stated in the Lords at the time of the second reading (26 Nov 2002) “Local residents and businesses as well as expert bodies, will have the power to request that the licensing authority review existing licences where problems arise. Such a review could result in the modification of the licence, its suspension, or ultimately, revocation.”
- 6.2 The Home Office has issued guidance under Section 182 of the Licensing Act 2003 in relation to reviews and that is contained in **Appendix 12**. It is available on the Government’s website, www.homeoffice.gov.uk. It was last revised April 2018.
- 6.3 Members are particularly asked to note the comments in relation Crime and Disorder. In particular the home office advice is that “The role of the licensing authority when determining such a review is not therefore to establish the guilt or innocence of any individual but to ensure that the crime prevention objective is promoted.”
- 6.4 In relation to its advice on representations the home office has also advised that “there is no requirement for other person or responsible authority to produce a recorded history of problems at a premises to support their representations.” It has issued guidance about Crime and Disorder. **See Appendix 13**.
- 6.5 Members should also note the Council’s Licensing Policy in relation to Crime and Disorder, the relevant parts of which are contained in **Appendix 14**.
- 6.6 The home office issued guidance about the prevention of public nuisance and the pool of conditions which might be considered in relation to any identified problems is contained in **Appendix 15**.
- 6.7 The Council’s Licensing Policy in relation to Public Nuisance is contained in **Appendix 16**.

- 6.8 The home office issued guidance about public safety which might be considered in relation to any identified problems is contained in **Appendix 17**.
- 6.9 The Council's Licensing Policy in relation to public safety is contained in **Appendix 18**.
- 6.10 The home office issued guidance about the protection of children from harm which might be considered in relation to any identified problems is contained in **Appendix 19**.
- 6.11 The Council's Licensing Policy in relation to the protection of children from harm is contained in **Appendix 20**.
- 6.12 The Home Office has advised that in relation to reviews "It is important to recognise that the promotion of licensing objectives relies heavily on a partnership between licence holders, authorised persons, interested parties and responsible authorities in pursuit of common aims. It is therefore equally important that reviews are not used to drive a wedge between those groups in a way that would undermine the benefits of co-operation. It would be good practice for authorised persons and responsible authorities to give licence holders early warning of their concerns about problems identified at the premises concerned and of the need for improvement. It is expected that a failure to respond to such warnings would lead to a decision to request a review."
- 6.13 Other persons or a responsible authority can trigger a review at any time, but the grounds must be relevant to the licensing objectives. The form of the application, and the advertisement of the review are the subject of regulations (The Licensing Act 2003 (Premises Licences and Club Premises Certificate) Regulations 2005). In addition, the licensing authority has to satisfy itself of certain matters in relation to the Licensing Act 2003. The Health & Safety & Licensing Manager is the delegated officer who deals with this on behalf of the licensing authority. All the matters stated in 5.0 were considered before any representations were accepted for inclusion in this report.
- 6.14 The Licensing Act 2003 requires that the Licensing Authority satisfies itself that it should reject the grounds for a review because:
- The ground is not relevant to one or more of the licensing objectives
 - In the case of an application by a local resident that the application is frivolous, vexatious or repetitious.

7.0 Review Advertisement

- 7.1 The review was advertised by a blue poster, next to the premises, by the Licensing Section. This was periodically monitored by the Section to ensure it was on continuous display, and replaced as necessary. It was also advertised at Mulberry Place, 5 Clove Crescent, London E14 2BG.
- 7.2 The party that triggers the review must notify the licence holder and responsible authorities. The review documents were sent to the licence holders.
- 7.3 The procedure for a review can be summarised as follows:
- A review is triggered by a responsible authority or interested party
 - Consultation is conducted for 28 full days
 - Other responsible authorities or interested parties may join in the review
 - Members conduct a hearing
 - Members make a determination
 - All the parties to the review have the right of appeal to the magistrates court (i.e. the licence holder, the person who triggered the review and those who have made a representation).

8.0 Licensing Officer Comments

- 8.1 The Government's advice in relation to reviews is contained in **Appendix 12**. Members must consider all the evidence and then decide from the following alternatives:
- Take no further action as they do not consider it proportionate to do so
 - Impose conditions (including altering existing permissions) that relate to problems which they consider have been identified and which are necessary and proportionate to ensure that the licensing objectives are met
 - Suspend the licence for a period
 - Revoke the licence completely
- 8.2 The licence should only be suspended or revoked if Members believe that alterations to the existing licence, including imposing new conditions does not have a reasonable prospect of ensuring that the licensing objectives are met.
- 8.3 Members should bear in mind that conditions may not be imposed for any purpose other than to meet the licensing objectives.

- 8.4 In all cases the Members should make their decision on the civil burden of proof that is “the balance of probability.”
- 8.5 In all cases Members should consider whether or not primary legislation is the appropriate method of regulation and should only consider licence conditions when the circumstances in their view are not already adequately covered elsewhere.

9.0 **Legal Comments**

- 9.1 The Council’s legal officer will give advice at the hearing.

10.0 **Finance Comments**

- 10.1 There are no financial implications in this report.

11.0 Appendices

Appendix 1	Licensing Authority withdrawal of representation and a copy of the review application
Appendix 2	Copy of existing licence
Appendix 3	Maps of the premises and surrounding area
Appendix 4	Nicola Cadzow (EH Noise Team)
Appendix 5	Representations of Councillor Rachel Blake
Appendix 6	Representations of Christopher Cramer
Appendix 7	Representation of Hanan Maayan
Appendix 8	Representation of Jacob Steinberg
Appendix 9	Representation of John Sharp
Appendix 10	Representation of Karim Keshwani
Appendix 11	Representation of Kishan Bhatt (Against)
Appendix 12	Guidance issued under Section 182 by the Home Office for reviews
Appendix 13	Guidance Issued by the Home Office under Section 182 of the Licensing Act 2003 concerning Crime and Disorder
Appendix 14	London Borough of Tower Hamlets Licensing Policy in relation to the prevention of Crime and Disorder
Appendix 15	Guidance Issued by the Home Office under Section 182 of the Licensing Act 2003 concerning Public Nuisance
Appendix 16	London Borough of Tower Hamlets Policy in relation to the prevention of Public Nuisance
Appendix 17	Guidance Issued by the Home Office under Section 182 of the Licensing Act 2003 concerning public safety
Appendix 18	London Borough of Tower Hamlets Policy in relation to the prevention of Public safety
Appendix 19	Guidance Issued by the Home Office under Section 182 of the Licensing Act 2003 concerning the protection of children from harm
Appendix 20	London Borough of Tower Hamlets Policy in relation to the protection of children from harm